



**Board of Trustees**  
Policy Statement  
University Policy  
Library

Operational Area	University Governance
Responsible Executive	MSU Denver President
Responsible Office	Office of General Counsel
Effective	November 1, 2025

# Freedom of Expression Policy

## University Governance

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## I. INTRODUCTION

- A. **Authority:** C.R.S. § 23-54-102, et seq. (2025) authorizes the Trustees of Metropolitan State University of Denver (“MSU Denver” or “University”) to establish rules and regulations to govern and operate the University and its programs. The Trustees retain authority to approve, interpret, and administer policies pertaining to University governance. The Trustees authorize the President of MSU Denver to approve, administer, and interpret policies pertaining to University operations.
- B. **Purpose:** This policy affirms the Board of Trustees’ commitment to freedom of expression at MSU Denver.
- C. **Scope:** This policy applies to MSU Denver students, employees, and visitors. This policy addresses expression that occurs on MSU Denver campuses but not that occurs in the course of instruction or research, which is addressed in the Board of Trustees’ policy on academic freedom.

## II. ROLES AND RESPONSIBILITIES

- A. **Responsible Executive:** MSU Denver President
- B. **Responsible Administrator:** General Counsel
- C. **Responsible Office:** Office of General Counsel
- D. **Policy Contact:** General Counsel, 303-605-5234



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### III. POLICY STATEMENT

A. MSU Denver values the principle of freedom of expression embodied in the First Amendment to the United States Constitution and Article II, Section 10, of the Colorado State Constitution. The University community, defined as students, faculty, staff, administrators, officers, Trustees, and invitees, are responsible for protecting the University as a forum for the free expression of ideas.

#### 1. Rights:

- a. MSU Denver welcomes diverse and divergent perspectives in its governance and decision-making processes. Therefore, MSU Denver students and employees have the right to assemble peacefully, to communicate ideas freely, and to discuss any issue affecting the University community without fear of institutional discipline or retaliation.

#### 2. Definition of Free Expression:

- a. Free expression means the unrestricted exchange of ideas, regardless of topic or medium. Free expression includes but is not limited to: all forms of peaceful assembly, protests, verbal communication, holding signs, circulating petitions, and distributing printed or digital materials.
- b. Free expression does not include expression that is not within the First Amendment's protection, including speech or conduct that is a credible threat, fraudulent, harassing, obscene, defamatory, or otherwise unlawful; that violates the privacy or confidentiality rights of students or employees; that is primarily for commercial purposes, including the sale, promotion, or distribution of products or services; or that violates other University policies, including policies governing employee and student conduct.

### IV. RELATED INFORMATION

- A. [First Amendment of the United States Constitution](#)
- B. [Article II, Section 10 of the Colorado State Constitution](#)
- C. [MSU Denver Free Expression and Inquiry Statement](#)
- D. [MSU Denver Academic Freedom Policy](#)
- E. [MSU Denver Student Code of Conduct](#)



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- F. [MSU Denver Political Activity and Lobbying Policy](#)
- G. [MSU Denver Social Media Policy](#)
- H. [AHEC Posters, Flyers, and Chalking on Campus Policy](#)
- I. [AHEC Event Services Policies and Procedures](#)

## V. POLICY HISTORY

- A. **Effective:** November 1, 2025
- B. **Revised:** 2025 reviewed with no substantive changes; revised January 1, 2019
- C. **Original Enactment Date:** 2007
- D. **Review:** This policy will be reviewed every five years or as deemed necessary by University leadership.

## VI. POLICY APPROVAL

A handwritten signature in blue ink, appearing to read "Janine Davidson".

Janine Davidson, Ph.D.  
President, Metropolitan State University of Denver

A handwritten signature in black ink, appearing to read "Kristin D. Hultquist".

Kristin Hultquist  
Chair, Board of Trustees, Metropolitan State University of Denver